

Message Text

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PAGE 01 STATE 014309
ORIGIN OES-06

INFO OCT-01 AF-08 IO-13 ISO-00 L-03 DLOS-06 SAL-01 AID-05
CEQ-01 CIAE-00 ERDA-07 COME-00 DODE-00 EB-08 EPA-04
INR-07 NSF-02 NSC-05 NSAE-00 PM-04 SS-15 SP-02 INT-05
NSCE-00 SSO-00 USIE-00 INRE-00 ARA-10 EA-09 EUR-12
NEA-10 OIC-02 /146 R

DRAFTED BY OES/ENP/EN:GLKINTER:SRS
APPROVED BY OES/ENP/EN:HSPIELMAN
OES/ENP/EN:BLOMG (DRAFT)
L/OES:SBURTON (SUBS)
D/LOS:RBLUMBERG (SUBS)
IO/SCT:JTREVITHICH (SUBS)
TA/OST:APRINTZ/MKUX (SUBS)

-----212355Z 004573 /70

O R 212331Z JAN 77
FM SECSTATE WASHDC
TO AMEMBASSY NAIROBI IMMEDIATE
INFO USMISSION GENEVA
USMISSION USUN NEW YORK

UNCLAS STATE 014309

E.O. 11652: N/A

TAGS: SENV, EAID, UNEP

SUBJECT: UNEP INTERGOVERNMENTAL EXPERTS MEETING ON ENVIRON-
MENT AND DEVELOPMENT

BEGIN SUMMARY: FOLLOWING IS GUIDANCE FOR SUBJECT
MEETING. END SUMMARY.

1. PERMREP IN INTRODUCTORY STATEMENT SHOULD NOTE THAT USG
HAS HAD ONLY VERY SHORT TIME TO REVIEW WORKING PAPER (FYI
ONE WEEK) AND HAS NOT EVEN SEEN KEY ANNEX. AS CONSEQUENCE,
UNCLASSIFIED

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PAGE 02 STATE 014309

IT NOT ABLE PROVIDE PERMREP WITH FULL GUIDANCE AND HE MUST
THEREFORE RESERVE U.S. POSITION.

2. PERMREP CAN THEN GO ON TO SAY THAT WHILE U.S. REGRETS
IMBALANCE OF CERTAIN SECTIONS OF WORKING PAPER (FYI
THOSE ON TRANSNATIONAL CORPORATIONS AND PRODUCER ORGANIZA-
TIONS) END FYI), IT FULLY CONCURS IN AND SUPPORTS UNDER-

LYING PHILOSOPHY THAT ENVIRONMENT IS AN INTEGRAL PART OF SOUND DEVELOPMENT. UNEP'S FOCUS, IN U.S. VIEW, SHOULD BE ON HOW TO BUILD ENVIRONMENTAL COMPONENT INTO DEVELOPMENT PLANNING AT ALL LEVELS--GLOBAL, REGIONAL AND NATIONAL--INCLUDING FORMALIZED PROCEDURES FOR ENVIRONMENTAL ANALYSIS AND SPECIFIC CRITERIA FOR ASSESSING IMPACTS. WE BELIEVE THIS IS WHY GC-IV ASKED EXDIR TO CONVENE INTERGOVERNMENTAL EXPERTS MEETING.

3. WITHOUT HAVING SEEN ANNEX, USG HAS HAD DIFFICULTY IN SEEING HOW THE NINE HIGHLY GENERALIZED GUIDELINES CONTAINED IN PARA 72 OF WORKING PAPER CAN ACCOMPLISH THESE GOALS, WHAT IS URGENTLY NEEDED IN U.S. VIEW ARE THE IMPORTANT "HOW TO" SPECIFICS. U.S. THEREFORE HOPES EXPERTS WILL CONSIDER SETTING ASIDE SECRETARIAT'S GENERALIZED GUIDELINES IN FAVOR OF ATTEMPTING TO DEVELOP SPECIFIC ENVIRONMENTAL ANALYSIS PROCEDURES AND IMPACT CRITERIA. (FYI WE RECOGNIZE

PERMREP WILL BE AT DISADVANTAGE IN SUCH AN EXERCISE IN NOT HAVING AID ADVISER, BUT BELIEVE HE CAN MAKE USEFUL CONTRIBUTION BY DRAWING FROM COMMENTS FORWARDED WITH LONG'S LETTER OF 11/22/76. END FYI)

4. IF NINE GUIDELINES ARE DISCUSSED IN DETAIL, PERMREP SHOULD BE AWARE THAT USG DOES NOT HAVE ANY SERIOUS PROBLEMS WITH THEM PROVIDED THEY ARE TREATED AS QTE A TENTATIVE LIST OF CRITERIA FOR ASSESSING THE ENVIRONMENTAL IMPACTS OF IRRATIONAL AND WASTEFUL USE OF NATURAL RESOURCES UNQTE AND ARE NOT EXCLUSIVE. FOLLOWING COMMENTS AND GUIDANCE UNCLASSIFIED

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PAGE 03 STATE 014309

WITH REGARD REFERENCED GUIDELINES SHOULD BE USED:

(I) DEVELOPMENT MUST INEVITABLY REDUCE OPTIONS FOR FUTURE GENERATIONS. BEST WE CAN DO IS BE CONSCIOUS OF PROBLEM AND STRIVE KEEP AS MANY OPTIONS AS POSSIBLE.

(II) NEED SOME CAUTION AND CLARIFICATION IN PROMOTING GREATER USE OF RENEWABLE RESOURCES, AS SOME, SUCH AS FORESTS, ARE NOT IMMEDIATELY RENEWABLE AND THEIR USE CAN CAUSE SERIOUS ENVIRONMENTAL PROBLEMS.

(III) SOME "ENCROACHMENT" PROBABLY CANNOT BE FULLY CONTROLLED OR MADE SUBJECT TO COMPENSATION. DIFFICULT TRADE-OFFS AND CHOICES MUST BE MADE EVEN FOR ENVIRONMENTALLY SOUND DEVELOPMENT.

(IV) PERHAPS WE SHOULD CONSIDER NOT JUST "ENERGY ACCOUNTING" BUT "ENVIRONMENTAL ACCOUNTING."

(V) THESE DESIRABLE TYPES OF TECHNOLOGY MIGHT BE MORE USEFULLY ENCOURAGED IF THE GUIDELINES WERE TO RECOGNIZE THE NEED FOR MORE RESEARCH, DEMONSTRATION ETC. TO MAKE THEM MORE AVAILABLE AND COST-EFFECTIVE.

(VI) AGREED

(VII) WE HAVE DIFFICULTY UNDERSTANDING THIS ONE. HOW, FOR EXAMPLE, CAN INEVITABLE DEPLETION OF CERTAIN RESOURCES SUCH AS OIL BE FACTORED INTO CURRENT COST EQUATIONS?

(VIII) WHAT DOES THIS GUIDELINE MEAN, HOW CAN IT BE IMPLEMENTED, TOWARD WHAT END, AND WHAT ARE THE CRITERIA?

(IX) REWORD TO INDICATE RESOURCES IN THE GLOBAL COMMONS SHOULD BE USED QTE IN ACCORDANCE WITH UNQTE OR QTE
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PAGE 04 STATE 014309

CONSISTENT WITH UNQTE THE INTERESTS OF QTE ALL MEMBERS UNQTE OF THE INTERNATIONAL COMMUNITY. PERMREP SHOULD NOT ACCEPT ANY REFERENCE TO QTE COMMON PROPERTY UNQTE IF IT IS PROPOSED DURING DEBATE THIS GUIDELINE. IF REFERENCE MADE TO ANTARCTICA PERMREP SHOULD SEEK IMMEDIATE INSTRUCTIONS. PERMREP SHOULD ALSO BE AWARE THAT AIR SPACE OVER NATIONAL TERRITORY IS UNDERSOVEREIGNTY RELEVANT STATE AND THEREFORE NOT PART OF COMMONS IN LEGAL SENSE.
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Disposition Approved on Date:
Disposition Case Number: n/a
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